Project: South Powers Extension Planning and Environmental Linkages Study
To: Stephanie Gibson, FHWA Environmental Program Manager Armando Henriquez, FHWA Area Engineer

From: Howard Schwartz, El Paso County; Troy Halouska, CDOT HQ
Date: October 12, 2023
Subject: FHWA Coordination Point \#3: South Powers Extension (SPE) PEL Evaluation Criteria and Alternatives to be Evaluated

El Paso County, in coordination with the Colorado Department of Transportation (CDOT) and the Federal Highway Administration (FHWA), has determined the attached Alternatives Evaluation Criteria (Attachment A) and Alternatives to be Evaluated are sufficient to address the established Purpose \& Need and Goals of the South Powers Extension (SPE) Planning and Environmental Linkages (PEL) Study.

## REASON AND VISION

In August 2020, El Paso County, CDOT, and FHWA met, discussed, and determined that a Planning and Environmental Linkages (PEL) Study is the correct study approach for the South Powers Boulevard Extension in El Paso County. Participants of the meeting concluded that a PEL is an appropriate method of study due to the amount of previous planning in this corridor and the need for a redundant route to I 25. As such, the PEL will fulfill a need to understand future growth and demand in this region.

## PURPOSE \& NEED AND GOALS

## Purpose of Transportation Improvements

The purpose of the study is to recommend an alignment to extend South Powers Boulevard (CO 21) from CO 16/Mesa Ridge Parkway to a connection with Interstate 25 (I-25), south of Colorado Springs and Fountain, Colorado. This new corridor aims to enhance regional mobility and integrate future multimodal opportunities. The study will define the phasing and next steps for implementing Powers Boulevard to the south.

## Need For Transportation Improvements

This section discusses the transportation needs for the Fountain Valley area. Transportation improvements are needed to:

Advance Local and Regional Mobility -SPE is needed to complete the regional transportation network in the Fountain Valley area to adequately serve future travel demands associated with continued growth. Improvements would enhance north/south mobility in the region by providing a connection to l25 , increasing access to future east/west routes, and adding an alternate route to other destinations.

Incorporate Multimodal Opportunities - Stakeholder input and prior planning efforts identified the need to increase connectivity and accessibility to multimodal opportunities. Through improved bicycle and pedestrian facilities, enhanced trail network connectivity, and potential public transit connections, SPE would support an integrated transportation network.

## Goals of Transportation Improvements

The recommended transportation improvements were developed to support the project needs. The project goals include:

Accommodate Local and Regional Plans and Economic Growth- The recommended alternative should build upon previous local and regional planning efforts that document proposed growth and development and the need for the extension of South Powers Boulevard.

Corridor Preservation Footprint - Recommended project alternatives will be used to define the estimated right-of-way (ROW) needs to support future growth along the corridor. Although the Access Control Plan (ACP) is a separate and concurrent process, it will show the estimated ROW line developed during the PEL process to support local agencies in land use decision-making.

Consider Impacts to the Natural \& Built Environment - The proposed corridor should minimize impacts to documented environmental resource constraints to the greatest extent possible. Environmental resource constraints documented in the Existing Conditions Report included wetlands, aquifers, stream channels, floodplains, potential habitat for threatened and endangered (T\&E) species and general wildlife, underground and above-ground utilities, historic resources, recreational resources, easements, and hazardous materials. Improvements should also consider impacts to residential, agricultural, and commercial properties.

Resiliency - The rapidly increasing population surrounding the proposed corridor, coupled with the increasing rates of natural disasters and emergency response conditions, means that the corridor should be developed resiliently to withstand potential natural threats, such as fire and flood. Identifying risks that would require resilient solutions to protect the assets will reduce the likelihood of severe damage to those assets.

Support Technology and Green Infrastructure - Improvements should consider that increases in development and traffic volumes will result in changes in implementation and advancement of technology along the corridor. Transportation technology is anticipated to change within the next 20 to 30 years, and improvements should consider the potential for technological advancement and opportunities to incorporate green infrastructure and practices. This includes possible utilization of ROW, techniques to reduce greenhouse gas emissions, and technology that will facilitate the efficient movement of people, goods, and services.

## EVALUATION CRITERIA AND PERFORMANCE MEASURES

Development, evaluation, and refinement of alternatives focused on identifying alignments that met the project Purpose \& Need and matched corridor context. Evaluation criteria and performance measures were developed prior to beginning the alternatives development and evaluation process. The Project Team reviewed the proposed Evaluation Criteria with the Project Management Team (PMT) and Technical Team (TT) at several Technical Team meetings, and incorporated their revisions to confirm that the final Evaluation Criteria addressed the established Purpose \& Need and Goals. These meetings included representatives from participating local agencies along the corridor, as well as representatives from


Level 1 performance measures assessed the ability of each alignment alternative to meet Purpose \& Need.

Figure 1. Alternatives Evaluation Process
Level 2 performance measures assessed the extent to which each alignment alternative met the Purpose \& Need and evaluated how well alignments met project Goals.

As part of the Level 3 analysis, the Project Team evaluated several corridor widths to determine what future elements could be considered without precluding potential future design ideas. Future corridor elements included multimodal infrastructure and connections, freight considerations, resiliency opportunities, and green infrastructure. These corridor widths were balanced with the consideration of impacts to resources to recommend a width that provides flexibility. This width is also intended to provide a Corridor Preservation Footprint which will inform decision-making at the state and local level in terms of preserving land and making land use decisions to not preclude future transportation improvements. The Level 3 analysis and Corridor Preservation Footprint is discussed further in the PEL.

The final Evaluation Criteria table is included in Attachment A.

## ALTERNATIVES DEVELOPMENT AND EVALUATION PROCESS

Alternatives were developed through a multi-level iterative process. The process began with an array of varied alternatives that provided a phased sequence of recommended alternatives through a focused evaluation effort. Understanding of previous alignments studied, agency coordination, and public involvement, each played a major role in the alternative development process.

## No Action Alternative

The No Action Alternative anticipates future conditions of the transportation network around the study area without completing any transportation improvements that are recommended by this PEL. The No Action Alternative includes required safety and maintenance improvements to maintain an operational transportation system, as well as projects previously identified in the Pikes Peak Area Council of Governments (PPACG) adopted 2045 fiscally constrained Regional Transportation Plan (RTP). Funding estimates for the 25 -year RTP planning horizon are developed through a collaborative process with CDOT and statewide planning partner input. The federal funding that is taken into consideration for distribution comes from FHWA and the Federal Transit Administration (FTA) allocations to all 50 states. The State of Colorado also has transportation generated funds that are allocated to the transportation planning and construction process through legislation and the highway users tax distributions. Local funding and private/developer funded projects comprise the final funding components for the PPACG fiscally constrained RTP. The No Action Alternative does not meet the Purpose \& Need of this PEL, but is used as a baseline for comparison to the operational and safety benefits associated with recommended transportation improvements.

Funding for projects included in the PPACG 2045 fiscally constrained RTP is drawn from sources that include funds from the following programs:

- FHWA funding programs
- National Highway Performance Program [NHPP]
- Surface Transportation Block Grant Program [STBG, formerly STP]
- Highway Safety Improvement Program [HSIP]
- Railway Highway Crossing
- Transportation Alternatives Program/STBG set-aside [TAP]
- Emergency Relief Program
- FTA funding programs
- Enhanced Mobility of Seniors and individuals with Disabilities [5310]
- Urbanized Area Formula Program [5307]
- Capital Investment Program [5309, 5339, 5314]
- The Colorado Highway Users Tax Fund
- $65 \%$ CDOT, $26 \%$ Colorado counties, $9 \%$ Colorado cities
- Funding Advancements for Surface Transportation and Economic Recovery Act of 2009 (FASTER)
- Senate Bill 09-108, including Statewide Bridge Enterprise [SBE], High-Performance Transportation Enterprise [HTPE], Safety Programs, and Statewide Transit dedicated funds
- Local sales tax-supported funding programs
- Pikes Peak Rural Transportation Authority (PPRTA, Colorado Springs and Manitou Springs, unincorporated El Paso County, and the towns of Green Mountain Falls, Ramah and Calhan. El Paso County and Colorado Springs)
- The 2C2 Road Tax (Colorado Springs), and the Moving Fountain Forward (MFF) ballot initiative
- Private developer funding

Table 1 provides information on CO21/CO 16/CO 83 (Powers Boulevard) projects included in the PPACG 2045 fiscally constrained RTP that have thus been included in the No Action Model.

Table 1. 2045 Fiscally Constrained Projects Considered in No Action Alternative Model (STIP/TIP)

| Facility | Project Name | Project Description | ID | Source |
| :--- | :--- | :--- | :--- | :--- |
| CO 21 | CO 21 and Airport Road <br> Diverging Diamond I <br> Interchange Construction | Construction of a diverging diamond <br> interchange at CO 21 and Airport Road | SR26867.118 <br> Funds |  |
| CO 21 | Powers Boulevard (CO 21) Post <br> FONSI ROW Acquisition | ROW preservation project | SB-267 and CDOT's <br> CDOT Regional <br> Priorities |  |
| CO 21 | CO 21 and Research Parkway <br> Diverging Diamond Interchange | Construction of a new interchange at CO 21 <br> and Research Parkway | SPP7006 <br> (Completed) | CDOT Regional <br> Priorities, 10-year <br> strategic funds |
|  <br> CO 21 | CO 16 \& CO 21 Signal project | Upgrade signals at various locations |  <br> SR26644.96 | Region 2 Signal <br> Pool |
| CO 21 | North I-25 interchange at <br> Northgate/Voyager | Construct new interchange | N/A <br> (Completed) | Private developer <br> funded |
| CO 21 | CO 21 connection between <br> Voyager and CO 83 | Construct new connection to replace existing <br> segments of CO 83 and Interquest Parkway <br> that serves as the connection between CO 21 <br> and I-25 | N/A | TBD - Private <br> developer, local <br> funding mix |

## Alternatives Development

The Project Team utilized data from the existing conditions report, stakeholder input, previous planning studies, and local agency transportation plans to develop a range of alternatives for consideration.

## Connection to l-25

Alternatives were developed by reviewing logical termini along I-25 within the study area and connecting to the proposed South Powers Boulevard Extension. Previous studies labeled alternatives based on the location of the connection to $I-25$. Letters ( $B, C, D, E, F, G, H$ ) represent the connections and the numbers represent a variation to that connection.

## Previously Considered Alignments

As shown in the Alignment Alternatives Development Process graphic (Figure 2), the previously identified alignments from the South Powers Boulevard Feasibility Study (CDOT; Completed 2000) were screened for inclusion in the alternatives analysis process. The previously identified alignments are shown Figure 3.

## Understand Previous Alignments Considered


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Identify New Alignments

Figure 2. Alignment Alternatives Development Process


Figure 3. Previous Alignment Options from the South Powers Boulevard Feasibility Study
Alternatives that were no longer feasible and/or have fatal flaws due to new development, utility conflicts (solar farms), or that have already been constructed, were removed from consideration (Figure 4). The removed alternatives are shown in Table 2.


Figure 4. Elimination of Previously Considered Alignments

Table 2. Previous Alignments Retained

| Alternative | Status | Reason for Elimination |
| :---: | :---: | :---: | :---: |
| B | Removed | Existing Mesa Ridge interim connection (No Action |
| Alternative) |  |  |

## New Alignments

The Project Team, in consultation with the TT, determined that an additional connection point to I-25, to the South of the El Paso County border and in the northern portion of Pueblo County, should be added to the analysis. This additional connection point was suggested to evaluate a parallel route to l-25 that provides another north-south connection between the City of Colorado Springs and the City of Pueblo.

Four additional alignment variations that avoided new utility facilities and development but retained the same connections points to l-25 were developed and included for analysis (Figure 5 and Table 3).

Table 3. New Alignment Options

| Alternative | Status | I-25 Connection |
| :---: | :---: | :---: |
| E3 | New | E (126.2) |
| G3 | New | G (MP 123.2) |
| H3 | New | H (121.6) |
| K | New | K (MP 115.8) |



Figure 5. Newly Developed Alignment Options
The Project Team retained five of the alignments previously analyzed (Table 2) and developed four new alignments to be evaluated as part of the Alternatives Analysis process (Table 3). These nine options connect to four different I-25 connection points.


Figure 6. Alignment Alternatives for Alternatives Analysis

The South Powers Boulevard alignment alternatives shown in Figure 6 and Table 4 start at the southern end of the existing Powers Boulevard (CO 21). This connection point forms the northern terminus of the South Powers Extension PEL Alignments considered. Each alignment then connects at various points along I-25 to complete the southern terminus. The following analysis determines the alignment which best meets project Needs and Goals while still addressing stakeholder concerns.

Table 4. Alignment Alternatives for Alternatives Analysis

| Alternative | Status | I-25 Connection |
| :---: | :---: | :---: |
| E2 | Retained | E (126.2) |
| E3 | New | E (126.2) |
| G1 | Retained | G (MP 123.2) |
| G2 | Retained | G (MP 123.2) |
| G3 | New | G (MP 123.2) |
| H1 | Retained | H (121.6) |
| H2 | Retained | H (121.6) |
| H3 | New | H (121.6) |
| K | New | K (MP 115.8) |

## LEVEL 1 EVALUATION

The Level 1 Evaluation assessed a full range of alternatives to identify those that meet Purpose \& Need. The Needs defined for the corridor were to advance local and regional mobility and incorporate multimodal opportunities. Each alternative was evaluated according to the established evaluation criteria as follows:

- Does this alternative have the potential to improve travel times for adjacent routes?
- Does this alternative have the potential to improve mobility and/or reduce congestion in the study area?
- Does this alternative have the potential to improve connectivity to regional destinations?
- Does this alternative have the potential to increase and not preclude multimodal mobility by way of trail system connectivity, transit opportunities, and freight connectivity?

Level 1 evaluation was limited to qualitative, yes or no, answers to the questions above. Alternatives that met the Purpose \& Need advanced to Level 2. The Project Team, in coordination with the Technical Team, had the opportunity to review and discuss inputs to this table as well as the alternatives progressing to Level 2. The Level 1 Evaluation matrix can be found in Table 5, as well as in Attachment B.

Table 5. Summary of Level 1 Analysis Results

| Category | Advance Local and Regional Mobility |  |  | Incorporate Multimodal Opportunities |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Criteria | Mobility \& | rations | Connectivity <br> Military Rapid <br> Deployment Incident Management Route | Trail System Connectivity | Multimodal <br> Transit Opportunities | Freight Connectivity |  |
| Performance Measures | Potential to Improve Travel Time for Adjacent Routes | Potential to Improve Mobility / Reduce Congestion | Potential to Improve Connectivity to Regional Destinations | Potential to Increase Multimodal Mobility |  |  | Eliminated |
|  | Y/N | Y/N | Y/N | Y/N |  |  |  |
| Alignment |  |  |  |  |  |  |  |
| No Action* | N | N | N | N |  |  | Carried Forward* |
| E2 | Y | Y | Y | Y |  |  | Carried Forward |
| E3 | Y | Y | Y | Y |  |  | Carried Forward |
| G1 | Y | Y | Y | Y |  |  | Carried Forward |
| G2 | Y | Y | Y | Y |  |  | Carried Forward |
| G3 | Y | Y | Y | Y |  |  | Carried Forward |
| H1 | Y | Y | Y | Y |  |  | Carried Forward |
| H2 | Y | Y | Y | Y |  |  | Carried Forward |
| H3 | Y | Y | Y | Y |  |  | Carried Forward |
| K | Y | Y | Y | Y |  |  | Carried Forward |

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## Result of Level 1

The following language was used to document the findings of the Level 1 analysis:
Carried Forward: The alternative meets Purpose and Need, is considered reasonable and feasible, and may be considered for further evaluation in this study or subsequent NEPA and Project development.

Eliminated: does not meet Purpose and Need, has a fatal flaw, and/or is considered unreasonable. A project alternative that is Eliminated is removed from further consideration in the PEL Study.

The Project Team identified that all alternatives met the Purpose \& Need of the Study and were carried forward into Level 2.

## LEVEL 2 EVALUATION

The goal of the Level 2 Evaluation was to introduce more detailed criteria to evaluate the project Needs and to assess how well the alternative met the project Goals. Each Alternative was evaluated according to the established criteria shown in Attachment A. The full Level 2 Evaluation Matrix can be viewed in Attachment C.

Attachment C provides the detailed assessment of the alternatives and shows the initial collection effort and rating system for each performance measure developed. Once data was collected and entered into the Level 2 Evaluation Matrix, alignments were compared against the No Action Alternative and other alignments.

The following values were used to rate each of the alignments:

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-1 Value
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## 0 Value

1 Value
represents an alternative that was substantially less effective in addressing the Needs and Goals of the proposed corridor, when compared to the No Action and other alternatives evaluated.
represents an alternative that was neither substantially more or less effective in addressing the Needs and Goals of the proposed corridor, when compared to the No Action and other alternatives evaluated.
represents an alternative that was the most effective in addressing the Needs and Goals of the proposed corridor, when compared to the No Action and other alternatives evaluated.

The following language was used to document the findings of the Level 2 analysis:
Eliminated: Does not meet Purpose and Need, has a fatal flaw, and/or is considered unreasonable. A project alternative that is Eliminated is removed from further consideration in the PEL Study.

Not Recommended: Will not be evaluated further in this study due to comparatively negligible benefits and higher impacts than other alternatives but may be studied further with subsequent NEPA and project development.

Carried Forward: Considered reasonable and feasible and may be considered for further evaluation in this study or subsequent NEPA and project development.

Recommended: Considered reasonable and feasible and recommended for consideration as the Preferred Alternative during subsequent NEPA and project development.

A summary of the Level 2 results is shown in Table 6. The colors of the values shown above were used as a visual representation to compare alternatives. Alternatives with green cells represent a more favorable alternative. Alignments E3 and H3 scored the same overall when measured against all the evaluation criteria and were Recommended to move forward.

## CORRIDOR RECOMMENDATION

Based on the Alternatives Analysis, El Paso County selected E3 and H3 as the Recommended Alternatives. Although E3 and H3 scored the same overall, Alignment H3 scored higher in meeting the mobility and multimodal Needs of the corridor compared to Alignment E3, which scored higher in meeting the project Goals. Figure 7 shows the two recommended alignments (E3 and H3).

The Project Team presented H3 as the recommended alignment to the Technical Team on April 18, 2023. During that meeting, the Technical Team suggested moving forward with Alignments E3 and H3 as a phased approach, to provide short- and long-term solutions to improve local and regional mobility. Alignment E3 aligns with current local planning efforts and provides a solution to address urgent needs in the corridor.

Technical Team was in agreement that the G2 and G3 alignments were less favorable than the other alternatives evaluated. As shown in the Alternatives Analysis, the $G$ alignments:

- Are less effective in meeting the immediate transportation needs of the corridor in comparison to the E3 alignment;
- Provide less transportation-related benefits (they provide the least reduction in total VMT and VHT); and
- Have greater potential environmental impacts than the other alignments considered.

Since these two alignments are still considered reasonable and feasible, they have been Carried Forward.
Additionally, Technical Team suggested that Alignment $K$ be studied further as a long-range plan to create a redundant route to $I-25$. This alignment would create another regional connection between the greater Colorado Springs area and Pueblo County. This effort requires collaboration between the El Paso and Pueblo County, which is currently beyond the scope of this PEL study. This alignment will be Carried Forward for further evaluation.

Table 6. Level 2 Results Summary



Figure 7. Recommended Corridor Alternatives Map

Attachment A: Evaluation Criteria and Performance Measures

| Category | Criteria | Performance Measures |  |
| :---: | :---: | :---: | :---: |
|  |  | Level 1 | Level 2 (Alignments) |
| PROJECT NEEDS |  |  |  |
| Advance Local and Regional Mobility | Mobility and Operations | Potential to improve Travel Time for adjacent routes (Y/N) <br> Potential to improve mobility / reduce congestion ( $\mathrm{Y} / \mathrm{N}$ ) | - Vehicle Miles Traveled (VMT) (miles and/or hours) <br> - Out-of-direction travel (miles) |
|  | Connectivity <br> - Military Rapid Deployment Routes <br> - Incident Mgmt. | Potential to improve connectivity to regional destinations ( $\mathrm{Y} / \mathrm{N}$ ) | - Reduces travel time and/or creates alternate routes between installations (qualitative) <br> - Reduces emergency response time and/or expands service areas with rapid response (Travel time isochrones) (Modelbased; qualitative) |
| Incorporate Multimodal Opportunities | - Trail System Connectivity <br> - Transit opportunities <br> - Freight Connectivity | Potential to increase multimodal mobility ( $\mathrm{Y} / \mathrm{N}$ ) | - Multiuse path connection opportunities (number of existing or planned facilities) <br> - Accommodates/supports Transit Expansion (qualitative) <br> - Reduce freight travel times and/or Improves Route Connectivity (qualitative) |


| Category | Criteria | Performance Measures |  |
| :---: | :---: | :---: | :---: |
|  |  | Level 1 | Level 2 (Alignments) |
| PROJECT GOALS |  |  |  |
| Accommodate Local and Regional Plans and Economic Growth | Local Agency Transportation and Development Plans | Not evaluated in Level 1 | - Alignment with local agency plans (qualitative) |
| Corridor Preservation Footprint | $\begin{aligned} & \text { Landowners/ Business } \\ & \text { Impacts/ Neighborhoods } \end{aligned}$ | Not evaluated in Level 1 | - Complexity of acquisition (qualitative) |
| Consider Impacts to Land Use and the Natural \& Built Environment | Resource Constraints | Not evaluated in Level 1 | - Resource Specific Constraints (potential impacts within 300 of alignment footprint) |
| Resiliency | Redundancy <br> Threat identification (Fire, Flood, etc.) | Not evaluated in Level 1 | - Redundant routes opportunities [Network Robustness Index (NRI) values] <br> - Identify threats (number) |
| Support Technology and Green Infrastructure | Optimize ROW (Level 2-Typical Section) <br> Reduce GHG Emissions Inclusion of technology | Not evaluated in Level 1 | - Traffic Model GHG Reduction (Million Metric Tons (MMT)/Year) <br> - Connectivity to Disproportionately Impacted Communities (DICs)(number of DICs within walkable distance from alignment) |

Attachment B: Level 1 Evaluation Matrix

| Category | Advance Local and Regional Mobility |  |  | Incorporate Multimodal Opportunities |  |  | Action |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Criteria | Mobility \& Operations |  | Connectivity | Trail System Connectivity | Multimodal <br> Transit Opportunities | Freight Connectivity |  | Notes |
| Performance Measures | Potential to Improve Travel Time for Adjacent Routes | Potential to Improve Mobility / Reduce Congestion | Potential to Improve Connectivity to Regional Destinations | Potential to Increase Multimodal Mobility |  |  | Retained as an Element Eliminated |  |
|  | Y/N | Y/N | Y/N | Y/N |  |  |  |  |
| Alignment |  |  |  |  |  |  |  |  |
| No Action | N | N | N | N |  |  | Carried Forward | Carried Forward for comparison to other alternatives. |
| E2 | Y | Y | Y | Y |  |  | Carried Forward |  |
| E3 | Y | Y | Y | Y |  |  | Carried Forward |  |
| G1 | Y | Y | Y | Y |  |  | Carried Forward |  |
| G2 | Y | Y | Y | Y |  |  | Carried Forward |  |
| G3 | Y | Y | Y | Y |  |  | Carried Forward |  |
| H1 | Y | Y | Y | Y |  |  | Carried Forward |  |
| H2 | Y | Y | Y | Y |  |  | Carried Forward |  |
| H3 | Y | Y | Y | Y |  |  | Carried Forward |  |
| K | Y | Y | Y | Y |  |  | Carried Forward |  |

Attachment C: Level 2 Evaluation Matrix

| ${ }^{\text {Category }}$ | Advance Local and Regiona M Mobility |  |  |  | Incorporate Multimoal opportunities |  |  |  | Accommodate Local and Regional Plans and | $\xrightarrow{\text { Corridor Preseseration }}$ Fooprint | Consider Impacts to Land Use and the Natural \& Built Environment |  | Ressiliency |  |  | Tosl |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Seat |  | Comectivi |  | Muttinodal |  |  |  |  |  | Sociala manmade Resaures | Urat Resources |  | Regional Theats |  |  |
| Criteria |  |  | Militay Repid Oeployment Route | Incident Mangenent | Trail ssitem Comenetivity | Transit Opoporumities | Freisht Comectivity |  | Local | Landowners / Business | Historic, HazMat sites, Potential Noise Receptors, EJ | Floodplains, Parks \& Open Space, Lakes/Streams, Conservation Conservation easements, T\&E Species | Redurdancy | Fire, Flood, Etc. | Oportunites ofedice |  |
| Performace | Vehicle Miles Traveled (VMT) <br> Reduces full network (regional) VMT (miles) and/or VHT (hours). (based for No Build and Build alignment alternatives) | Out-of-Direction Travel Reduces (average for multiple origin-destination pairs) out of direction travel distance (miles). (based on model- based comparison of selected O-D pairs) |  | Reduces emergency response time and/or expands area served with rapid response Improves emergency response times. (based on review of isochronal plots to/from hospitals and fire stations - model-based/qualitative) | Multiuse Path Connection Opportunities Number of E/W pedestrian and bicycle crossing opportunities (number of existing or planned facilities) | Accommodates/Supports Transit Expansion The proximity of the alignment to existing and planned/approved development will support future transit connections and/or the alignment facilitates connectivity with existing/planned transit services. |  | $\begin{gathered} \text { NEEDS only Score } \\ \text { Total } \end{gathered}$ | $\begin{aligned} & \text { Alignment with Local Agency Plans } \\ & \text { Analysis of conformance with local agency goals and } \\ & \text { plans (qualitative) } \end{aligned}$ |  | Identification of resource Specific | fic Constraints acts (300' alignment footprint) |  |  |  |  |
|  |  | The No Action Alternativ network con poor - lack of an alternative route for $1-25$, the only fullythrough El Paso County. |  |  | The No Action Alternativ to trail system connectivity network connectivity and multiple at-grade rail remedied. | The No Action Alternative maintains obstacles to expansion and efficiency of ; transit service; poor roadway network connectivity and multiple at-grade rail crossings barriers are not remedied. |  |  |  | ( No Row ecausition | $\begin{aligned} & \text { No Action would have no resource } \\ & \text { impacts, but also limits improvements } \\ & \text { to social resources } \end{aligned}$ | as $\begin{aligned} & \text { No action would have noresearce } \\ & \text { imacts }\end{aligned}$ | Does not provide round for either the high or links between US 85 and Old Pueblo Road and CO 16, respectively. | Notrrats | tions to <br> any DICs <br> Air Quality would worsen <br> due to increasin <br> congestion |  |
| 12 | VMT=19,632,547 <br> VHT=8,679 <br> The E alignments provide <br> midline reduction in total <br> VMT and VHT compared to <br> other alternatives, and <br> reductions in private <br> commercial vehicle (truck) <br> VMT and VHT are similar. |  |  |  |  |  |  |  |  |  |  |  | E Alignments provide redundant route fo ONLY the medium criticality link betwe Circle/Lake and CO 16 Circle/Lake and CO 16. |  | E Alignments reduce GHG emissions by 28 MMT/year compared to the No Action Alternative. E2 Alignment provides walkable distance to 10 DICs. |  |
| в | VMT $=19,632,547$ <br> VHT $=8,679$ <br> The E alignments provide <br> midline reduction in total <br> VMT and VHT compared to <br> other alternatives, and <br> reductions in private <br> commercial vehicle (truck) <br> VMT and VHT are similar. <br>  |  |  |  | 5 Trail connection <br> opportunities |  |  |  |  |  |  |  |  |  | E Alignments reduce GHG emissions by 28 MMT Action Alternative E3 Alignment provides DICs. |  |


| Categay | Advance Local and Resiona Mobility |  |  |  | Incorporate mutitiodal Opportunites |  |  |  | Cate Lecaland Regional Pana and | Corridor Preservation | Consider Impacts to Land Use and the Natural \& BuiltEnvironment |  | Restilency |  |  | Totel |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Mosility Operations |  | Comecturity |  | muttinoal |  |  |  | Local Agenç T Tansooration and deeclopment Plans |  | Social mamma Resurres | Resurces |  | Regional Theats |  |  |
| Criteria |  |  | Miltar Rapid Deployment Route | Incident Menosement | ewity | Transit opportuitites | Freisht Comectivity |  |  | Len | Historic, HazMat sites, Potential Noise Receptors, EJ | Floodplains, Parks \& Open Space, Lakes/Streams, Conservation easements, T\&E Species | Reedu | Fire, Flood, Etc. | (ente |  |
| Performance | Vehicle Miles Traveled (VMT) Reduces full network (regional) VMT (miles) and/or VHT (hours). (based on model assignment results for No Build and Build alignment alternatives) |  |  |  | Multiuse Path Connection Opportunities Number of E/W pedestrian and bicycle crossing opportunities (number of existing or planned facilities) |  |  | $\begin{gathered} \text { NEEDS only Score } \\ \text { Total } \end{gathered}$ | $\begin{aligned} & \text { Alignment with Local Agency Plans } \\ & \text { Analysis of conformance with local agency goals and } \\ & \text { plans (qualitative) } \end{aligned}$ |  |  | fic Constraints acts ( 300 ' alignment footprint) |  |  |  |  |
| c1 | VMT=19,552,20 VHT=8,44 <br> he $G$ alignments provide VMT and VHT, but the greatest reduction in <br> commercial vehicle (truck VMT and VHT. <br> VMT and VHT. | Alignment G1 PROVIDES an alternative route that is 4.2 miles shorter between the I 25 Pueblo Rest Area and COS between the I-25 Pueblo Rest Area-Schriever SFB. | The G alignments provide BEST ACCESS IMPROVEMENT to Gate south, and PROVIDE ALTERNATIVE ROUTES between Fort Carson and COS Airport rapid deployment area with a travel distance reduction of 4.2 miles | The G alignments: 1) Extend 40 minute hospital access 20 via Squirrel Creek Road; 2) Extend 30 -minute hospi a) Extend 9 -minute emer arcess 2.6 miles vial $1-25$; response service e miles te the south and 4 miles to the east. | Treme | North portion of alignment <br> serves potential transit <br> expansion in developing <br> residential areas; alignment <br> is far from exiting transit <br> service and population <br> centers. |  | $\underbrace{}_{3}$ |  | M: 0', 0\% <br> H: 14,115', 31\% <br> Total Length: 45,745' |  |  |  |  | G Alignments reduce GH emissions by 24 MMT/ye Action Alternative. G1 Alignment provide DICs. |  |
|  | VMT $=19,552,20$ VHT $=8,444$ The G alignments provide the least reduction in total VMT and VHT, but the greatest reduction in commercial vehicle (truck) VMT and VHT. | Alignment G2 PROVIDES an alternative route that is 3.6 25 Pueblo Rest Area and COS Airport and 2.6 miles shorter Area-Schriever SFB. |  |  | ${ }^{13}$ Trail comection | North portion of alignment <br> serves potential transit <br> expansion in developing <br> residential areas; alignment <br> is far from exiting transit <br> service and population <br> centers. |  |  |  | $\begin{aligned} & \text { L: 35,267', 72\% } \\ & \text { M: 0', 0\% } \\ & \text { H: 13,968', 28\% } \\ & \text { Total Length: 49,235' } \end{aligned}$ |  |  | G Alignments provide redundant route for criticality link Circle/Lake and CO 16 |  | G Alignments reduce GHG <br> emissions by 24 MMT/year <br> compared to the No <br> Action Alternative. <br> G2 Alignment provides <br> walkable distance to 10 <br> DICs. |  |
| a | $V M T=19,552,20$ <br> VHT=8,44 The G align <br> The G alignments provide VMT and VHT, but the greatest reduction in <br> commercial vehicle (truck VMT and VHT. <br> MT and VHT. | Alignment G3 PROVIDES an miles shorter between the I 25 Pueblo Rest Area and COS Airport and 2.6 miles shorter Area-Schriever SFB |  | The G alignments: 1) Extend 40 via Squirrel Creek Road; 2) Extend 30 -minute hospital Extend 9 -minute emergency response service 8 miles to the south and 4 miles to the east. south and 4 miles to the ea |  | North portion of alignment <br> serves potential transit <br> expansion in developing <br> residential areas; alignment <br> is far from exiting transit <br> service and population <br> centers. |  |  | Generaly Consistent with the El Pasoc County Major <br>  <br>  Development Plan, Front Range Dual-Service Rai Park. Provides a new connection to l-25 as planned to improve mobility and connectivity in the area. Is consistent with the Amara draft Overall Develop Parkway and Squirrel Creek Road being in the planned Avoids the solar farms that were developed and constructed adjacent to the Consistent with the plans by Woodmore Water District for the expansion of the Calhan reservoir |  |  |  |  |  | G Alignments reduce GHG emissions by 24 MMT/y compared to the No Action Alternative. G3 Alignment provides DICs. $\qquad$ |  |


| ${ }_{\text {categar }}$ | Avance Local and Resional Moility |  |  |  | Incorporate Mutimodal Opportuntites |  |  |  | Accommodate Local and Regional Plans and Economic Growth | Corridid Preserention Footrinit | Consider Impacts to Land Use and the Natural \& BuiltEnvironment |  | Resiliency |  | Suppor Techoogey | Toter |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Mobility A oeations |  | Comectivity |  | mutimodal |  |  |  | Loal A Agency Transootation and Development Plans |  | Social mannade Resaures | Natural Resources | Recturdancy | Regiona Theats |  |  |
| $\mathrm{crincria}^{\text {a }}$ |  |  | tary Repid deployment Route | Inciert Monogene | Trait sjutem Comectivity | Trasist opportu | Freisht Comectivity |  |  |  | Historic, HazMat sites, Potential Noise Receptors, EJ |  |  | Fire, Flood, Etc. |  |  |
| (Peramance | Vehicle Miles Traveled (VMT) <br> Reduces full network and/or VHT (hours). (based on model assignment results for No Build and Build alignment alternatives |  |  |  | Multiuse Path Connection Opportunities Number of E/W pedestrian and bicycle crossing opportunities (number of existing or planned facilities) |  |  | NEEDS only Score Tota | $\begin{aligned} & \text { Alignment with Local Agency Plans } \\ & \text { Analysis of conformance with local agency goals and } \\ & \text { plans (qualitative) } \end{aligned}$ |  |  | vel constains |  | Identify Threats <br> Analysis of threats based on <br> the CDOT Asset Resiliency <br> Mapping Application <br> (number) |  |  |
|  | VMT=19,531,250 <br> VHT=8,441 <br> second greatests offer the total VMT and VHT primarily due to reduced private vehicle VMT and VHT. | Alignment H1 PROVIDES an alternative route that is 2. 25 Pueblo Rest Area and COS Airport and 3.1 miles shorter Area-Schriever SFB. |  |  | $\underbrace{\text { craicomection }}$ |  | The H alignments improves Powers) to US 24 and the COS Industrial Park freight hub; provide an alternative freight route from south of Fountain with connectivity to Northgate Road Northgate Road |  |  |  |  |  | H Alignments provide BOTH the high and medium criticality I-25 links between US 85 and Old Pueblo Road and CO 16, respectively. |  | H Alignments reduce GHG emissions by 29 MMT/ye Compared to the N Action Alternative. H1 Alignment provide DICs. |  |
|  | $V M T=19,531,250$ <br> VHT=8,441 <br> second greatignments offer the total VMT and VHT primarily due to reduced private vehicle VMT and VHT | Alignment H2 PROVIDES an alternative route that is 1. 25 Pueblo Rest Area and CO Airport and 2.7 miles shorter Area-Schriever SFB. |  |  |  <br> opportunities | Alignment serves developin areas in the north but ov population and activity centers that would support transit connections and expansion. | The H alignments improves Powers) to US 24 and the COS Industrial Park freight hub; provide an alternative freight route from south of Fountain with connectivity to Northgate Road. |  |  | $\begin{aligned} & \text { L: 39,919', 73\% } \\ & \text { M: } 1,638 ', 3 \% \\ & \text { H: } 12,824 \text { ', } 24 \% \\ & \text { Total Length: } 54,381 ' \end{aligned}$ |  |  | H Alignments provide BOTH the high and medium criticality l-25 links between US 85 and Old Pueblo Road and CO 16, respectively CO 16, respectively. |  | H Alignments reduce GHG emissions by 29 MMT/ye Action Alternative H2 Alignment provides walkable distance to 10 DICs. |  |
|  | The H alignments offer the second greatest reduction in total VMT and VHT primarily due to reduced private vehicle VMT and VHT. | miles shor 1.6 25 Pueblo Rest Area and CO Airport and 2.6 miles shorter between the I-25 Pueblo Rest Area-Schriever SFB. |  |  | $\qquad$ | Alignment serves developin areas in the north but ov population and activity centers that would support expansion. | connectivity from I-25 (via Powers) to US 24 and the COS Industrial Park freight hub; provide an alternative freight route from south of Fountain with connectivity to Northgate Road. |  |  | $\begin{aligned} & \text { L: } 36,680 ', 68 \% \\ & \text { M: } 1,638 \text { ', } 3 \% \\ & \text { H: } 15,622^{\prime}, 29 \% \\ & \text { Total Length: } 53,940 \end{aligned}$ |  |  | H Alignments provide BOTH the high and medium criticality l-25 Old Pueblo Road and CO 16, respectively. |  | emissions by 29 MMT/ye Action Alternative H3 Alignment provides walkable distance to 10 DICs. |  |




[^0]:    *Although the No Action Alternative does not meet Purpose and Need, it was still Carried Forward for comparison to other alternatives

